1	DISTRICT COURT	
2	WELD COUNTY, COLORADO 901 9th Avenue	
3	Greeley, CO 80631	
4	In re Search of Amalia's Transla	tion and
5	Tax Service; AMALIA CERRILLO, et al.,	
6		
7	Plaintiffs,	
0	v	
8	KENNETH R. BUCK, et al.,	
9	Defendants.	
10		450D GOUDE 11GE 0311 114
11		*FOR COURT USE ONLY* CASE NO. 09 CV 100
12	For the Plaintiffs: N. REID NEUREITER	DIVISION 1
	MICHAEL J. GLADE	
13	ELIZABETH L. HARRIS	
14	For the Defendant Buck: LISA HOGAN	
15	For the Defendant Cooke:	
16	DAVID R. BROUGHAM	
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18	REPORTER'S TRANSCRIPT	MONDAY, APRIL 13, 2009
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20	The matter came on for Ruli Injunction before the HONORABLE	
21	the District Court.	
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- 1 MONDAY, APRIL 13, 2009
- 2 (The following proceedings were had in open
- 3 court.)
- 4 THE COURT: This is the case of Amalia
- 5 Cerrillo and others, versus Kenneth Buck and others.
- 6 The matter's here with regard to the request for the
- 7 preliminary injunction, and several other motions -- a
- 8 couple other motions. Specifically the matter's here
- 9 for the Court's ruling. And it appears that
- 10 appropriate counsel are here, parties are here. I
- 11 believe defendant Cook is not here, but that's
- 12 understood, and accepted. It's not a problem.
- 13 What I had proposed to do was, we have, in
- 14 addition to the issue of the requested preliminary
- injunction, we have the motion to proceed with
- 16 pseudonyms. We also have the motion regarding
- 17 certification of a class. I proposed to rule on the
- 18 psuedonym motion, rule on the issue of the requested
- injunction, rule on the issue of the requested class to
- 20 be certified.
- 21 At the conclusion of that process, I'll ask
- one side or the other to prepare a written order
- 23 reflecting the Court's ruling.
- Is there anything else that counsel believe
- 25 needs to be addressed, or any -- and there might be

- 1 some housekeeping things regarding time to file an
- 2 answer and case management type things, but is there
- 3 anything significant beyond that either side would wish
- 4 to bring up?
- 5 MR. NEUREITER: Not for the plaintiffs, Your
- 6 Honor.
- 7 MS. HOGAN: Not for Kenneth Buck.
- 8 THE COURT: All right. First of all, we'll
- 9 take the issue of proceeding through the use of
- 10 pseudonyms.
- 11 I should state, by the way, that obviously
- 12 this could be done with a written order and that is a
- 13 common way to address this. My feeling just was -- and
- 14 I appreciate all counsel and parties being back here --
- 15 my feeling was that this is a matter of some interest
- in the community. That's obviously been demonstrated
- by news stories, by the number of people in the
- 18 courtroom observing, so forth. It seems to me in an
- 19 case like that, it's just appropriate for the judge to
- 20 be in the community, sit on the bench, make a ruling,
- 21 be available to answer questions from counsel,
- 22 whatever, and not just mail in an order. And so I did
- 23 want to do it in this fashion.
- 24 Regarding the motion to proceed through the
- use of pseudonyms, the Court finds that the following

- 1 has been established. First of all, obviously the bias
- 2 in the law is in favor of not doing this, that
- 3 individuals would be identified. The presumption is
- 4 that all proceedings including the names of
- 5 participants would be public knowledge. Rule 10
- 6 obviously makes that clear, as does case law.
- 7 In this case, the Court notes several
- 8 things. First of all, the plaintiffs involved were not
- 9 present when the warrant was executed, other than as to
- 10 some facts that are pretty much agreed to. The
- 11 existence of files, the content of the files. They are
- 12 not really fact witnesses. So the Court finds that
- 13 that is not -- that that is the case. They, the
- 14 issues, in the Court's view are pretty well set out in
- the Heitler case which has been cited by both counsel.
- 16 The Court does find that there has been
- 17 established a reasonable risk of fear -- or a
- 18 reasonable fear of the risk of retaliation and adverse
- 19 consequences in the community by the individuals who
- are plaintiffs and who want to proceed with pseudonyms.
- 21 The Court bases this on, very simply, the
- issues raised in the case. It's a high profile case.
- 23 It involves matters that involve a lot of passion and
- 24 argument, and great concern on both sides of the
- 25 debate. That debate has been as reflected in letters

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1 to the editor and newspaper reports, e-filings -- or I
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- 2 think there was an exhibit with some e-mails quoted, et
- 3 cetera. Clearly there are strong feelings here. And
- 4 they slop over into the area where some folks are
- 5 perhaps intemperate, and that's probably the case on
- 6 both sides.
- 7 Be that as it may, it is legitimate for
- 8 those individuals to believe they might be subject to
- 9 harassment or retaliation or some sort of mistreatment
- 10 in the community if their names are revealed and if
- 11 they are identified as being aligned with advocating a
- 12 position or with a cause or a side that, for a lot of
- 13 people, carries some proprium with it.
- 14 The Court is not persuaded there is a
- 15 reasonable -- that the motion should be granted because
- of some fear of criminal prosecution, or some fear of
- 17 immigration consequences. Absent some evidence to the
- 18 contrary, I'm going to believe and base the ruling on
- 19 -- the order on the belief that everybody here would
- 20 act professionally if there is criminal prosecution or
- other legal consequence, that would come appropriately,
- 22 not in violation of any order for any improper reason.
- So I don't think that's a concern, but I do
- 24 think there has been established a concern of -- a
- 25 legitimate concern of harassment in the community. I'm

- 1 talking things now of employment consequences, children
- 2 being -- having adverse consequences at school, people
- 3 in the community, et cetera. I think that has been
- 4 established, and that is a fair legitimate concern.
- 5 This is not just a matter of being annoyed,
- 6 I mean, this -- slightly bothered. This is clearly
- 7 something where emotions run as high as, for example,
- 8 in the Mississippi case involving Bible reading in the
- 9 school, where plaintiffs want to proceed through
- 10 pseudonyms.
- 11 The Court also notes that the defendants
- 12 here, they're named as individuals but they're sued in
- 13 their official capacity. It is really agency action
- 14 and state -- or the policy of the agency, of the
- 15 official action of the agencies that are at issue here.
- There is not prejudice to the defendants if
- 17 plaintiffs are allowed to proceed through the use of a
- 18 psuedonym. The Court finds that if there should be
- 19 such prejudice -- and honestly I haven't been able to
- 20 identify any, but if there would be some that could be
- 21 addressed through a protective order, through
- 22 particular discovery rules or regulations in this case
- 23 and is not so significant it would affect the outcome
- of the Court's ruling on this order.
- 25 So there's essentially no risk or very

- 1 minimal and controllable risk of unfairness to the
- 2 defendants. There is, we're dealing with a suit
- 3 essentially against government action, not against a
- 4 private individual. There is a legitimate concern
- 5 regarding adverse consequences in the community.
- 6 The bottom line is the Court finds that the
- 7 -- this motion should be granted. So the plaintiffs
- 8 can't -- may proceed in this litigation through the use
- 9 of pseudonyms as they have up to this point.
- 10 The next order, or the next motion that I
- 11 want to take up, is the motion for the preliminary
- injunction and/or also for the return of property. I
- 13 want to make certain findings of facts and conclusions
- of law that go to this issue. The order will be
- 15 entered. At the conclusion of that, I will ask one
- 16 side to prepare a written order that will be E-filed
- 17 and will become the order in this case. Obviously, the
- 18 Court has reviewed this primarily and I think the
- 19 parties have tried it primarily as -- or at least the
- 20 plaintiffs have -- as a request for a preliminary
- 21 injunction. In the Court's view, Rathke versus
- 22 McFarland and related cases set out the factors to be
- 23 looked at by the Court.
- 24 First of all, the facts that are established
- 25 by the evidence, these are largely agreed to. There

- 1 haven't been a lot of really contested or disputed
- 2 facts, but I think some factual framework is necessary
- 3 for the order. And the Court finds the following is
- 4 established, either by agreement or from the evidence.
- 5 And that is that there was the seizure of the various
- 6 tax records and other things at the office of the
- 7 plaintiff, Amalia's Tax Service. This took place on
- 8 October 17th of last year. As to why this happened,
- 9 first of all, this was pursuant to a search warrant
- 10 that was issued by a judicial officer on affidavit. As
- 11 to why it happened, the facts are set out very well and
- in detail in Judge Hartmann's order in the People
- 13 versus Gutierrez case. And also are set out with
- 14 sufficient adequacies in the affidavit which has been
- 15 received as an exhibit.
- Just to briefly reiterate, Servando Trejo
- 17 was being investigated for possible crimes including
- 18 criminal impersonation and related crimes. It came to
- 19 the attention -- the attention of the investigators
- 20 that he had -- he had his taxes done at plaintiff's tax
- 21 service. Evidence was produced through Mr. Trejo that
- 22 not only he, but others who used that service, had
- 23 filed taxes using ITIN and possibly using Social
- 24 Security numbers that did not belong to Mr. Trejo, or
- in the case of the others, did not belong to these

- 1 others. It was believed then by the officers seeking
- 2 the warrant that there was evidence to be found there
- 3 of identity theft, criminal impersonation and related
- 4 crimes.
- 5 So the search warrant was sought. The
- 6 affidavit was executed in front of the judicial
- 7 officer. The warrant was issued. The seizure took
- 8 place. There was a return. That is also an exhibit
- 9 reflecting what was seized. To summarize, there were
- 10 many, many boxes of materials, papers, et cetera,
- 11 files, approximately 5,000 tax files. There also were
- 12 computers, computer records, CDs, related electronics.
- 13 Much of this pertaining to the tax records of the
- 14 clients and customers of Ms. Cerrillo. But other
- 15 materials pertaining to her business operation and
- 16 pertaining to her as an individual, family records,
- 17 personal bank records, et cetera, et cetera. The
- 18 warrant sought specifically tax records for '06 -- or
- 19 authorized the seizure, would be more precise language,
- of tax returns for '06 and '07, where the ITIN did not
- 21 match the W-2 or related employment information.
- It also sought related computer materials
- and equipment, so essentially all of these items as
- 24 reflected in the exhibits, the return, et cetera, were
- 25 seized. They were physically removed from the

- 1 premises. They were viewed. A significant portion of
- 2 -- the majority of these items were returned on October
- 3 23d, uncopied. The balance was returned but was
- 4 copied.
- 5 The ratio of uncopied material in terms of
- files, to copied was about 3700 to 1300. So again,
- 7 some was reviewed, found not to come within the warrant
- 8 at all, returned; others, items were reviewed, copied
- 9 and then the originals returned.
- 10 The right that is involved is guaranteed by
- 11 the Fourth Amendment of the U.S. Constitution by
- 12 Article II Section 7 of the Colorado Constitution. All
- individuals are to be free from unreasonable searches
- 14 and seizure. Obviously the issue presented here is,
- 15 was this an unreasonable search and seizure. Clearly
- 16 -- well, maybe it isn't 100 percent clear, but the
- 17 Court finds there was a search, there was a seizure.
- 18 The question is, is this reasonable.
- 19 The Court finds that there is a privacy
- 20 right that attaches to the various tax documents and
- 21 materials that are at issue here. I think that is
- 22 clear beyond any quarrel, and the Court finds it's very
- 23 clear.
- 24 These items are not privileged. They may
- 25 be, under certain circumstances, obtained for criminal

- or other prosecutions. But they are accompanied by a
- 2 reasonable expectation of privacy. They are
- 3 confidential. They are -- generally people believe and
- 4 expect they will be held confidential. That is true
- 5 when they're in someone's own home; that is true when
- 6 they're at a preparer's office; that is true when
- 7 they're in the custody of the IRS. And section 6103,
- 8 6713 reflect this. Losavio versus Robb, Stone versus
- 9 State Farm, related Colorado cases that have been cited
- 10 by both sides, C.R.S. 39-21-113, all of this is clear
- 11 that there is an expectation of privacy here.
- 12 The information in the tax files of these
- 13 clients and customers included obviously tax records,
- 14 but also identification, things pertaining to
- dissolution of marriage, medical records, other things
- 16 that we find on tax returns such as charitable
- 17 activities, et cetera, work activities, things related
- 18 to children or other dependents, immigration materials.
- 19 All of these things are essentially private and
- 20 confidential in the expectation of most people.
- 21 Additionally, as I said, there was -- what
- 22 was seized included personal information of Ms.
- 23 Cerrillo through the computer records, her own bank
- 24 records, her own personal business records, et cetera.
- 25 Also the Court finds, and both sides can

- 1 concede, and this is reflected in the affidavit for the
- 2 warrant, it is clear, Ms. Cerrillo is not suspected of
- 3 a crime. She was not the object of the investigation.
- 4 Rather one or more, some unknown number of her
- 5 customers, clients who were believed to be committing
- 6 identity theft or criminal impersonation or other
- 7 criminal acts, were the target of the warrant. She was
- 8 not.
- 9 This, in the Court's view, is an extremely
- 10 important fact and really is the focus of the
- 11 discussion in terms of the Fourth Amendment, and
- 12 whether this action was reasonable or not. The fact
- 13 that she was not herself the target removes this case
- 14 from the holding of many other cases where professional
- 15 offices that have been a target have been involved with
- 16 the search warrants and privacy issues such as a
- 17 lawyer's office or an accountant, or things of that
- 18 sort.
- 19 In those examples, typically the lawyer was
- 20 the person suspected or the accountant or whatever.
- 21 And that goes to issues of specificity, where the items
- 22 might be found, how specific the warrant is, et cetera.
- 23 It's a different kettle of fish where Ms. Cerrillo was
- 24 the target and they were looking for evidence of a
- 25 crime by her and they were specific as to what type of

- 1 crime, what type of evidence. It's not critical where
- 2 exactly that's specified. Is it in a red folder, a
- 3 blue folder, is it in a bank record, is it in
- 4 electronic form, is it in a checkbook, as long as there
- 5 is otherwise specificity. But here, the people that
- 6 were the targets of this and that were suspected of
- 7 criminal conduct were not Ms. Cerrillo, but her
- 8 customers, thousands of individuals.
- 9 So, again, we'll talk more about that in a
- 10 minute, but the Court finds that to be the case, finds
- 11 that that is both factually so, but also as a matter of
- 12 law that removes this case from the Roccaforte and the
- 13 analysis used in those cases. And finally as a factual
- 14 matter, the issue of the removal, return.
- The Court finds, and I would characterize
- 16 this as a mixed finding of fact and law, but the Court
- 17 finds that that is a search. That is not some
- 18 preliminary or precursor activity or anything other
- 19 than a search. There could have been a search on the
- 20 premises. They could have removed the items as they
- 21 did and reviewed them elsewhere. Presumably they could
- 22 have looked at them in the yard or the driveway, but
- 23 regardless, it is a search. They were -- all the
- 24 materials were reviewed. They were evaluated, albeit
- in some instances briefly, and they were searched.

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1 The issues to be addressed regarding the
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- 2 preliminary injunction are, again, set out in Rathke
- 3 versus McFarland. All counsel know what they are. I'm
- 4 not going to go through those cases again. We'll just
- 5 take these one by one.
- 6 Regarding the possibility or the probability
- of immediate irreparable injury, the Court finds this
- 8 has been established. Clearly, there is a privacy
- 9 right. There is an ongoing violation, in the Court's
- 10 view of that, right through the execution of this
- 11 search.
- 12 The information, at least the part that has
- 13 been copied, is still in the possession of the
- 14 defendants. There was evidence of disclosures such as
- 15 to employers, et cetera. There is a continued risk of
- 16 this problem continuing to haunt the plaintiffs, and
- 17 the Court finds that the irreparable injury factor has
- 18 been established.
- 19 As far as the reasonable possibly of success
- on the merits, of all these factors, I would
- 21 characterize this as the critical factor. If this does
- 22 not exist, the others don't really matter, but the
- 23 Court finds that it does exist, there is a reasonable
- 24 probability of success on the part of the plaintiffs on
- 25 the merits of their claim for injunctive and

- 1 declaratory relief.
- The search, the Court finds, was
- 3 unreasonably overbroad as to the 5,000 files. The
- 4 warrant itself was overbroad to the extent it dealt
- 5 with computer and related records. The Court finds, as
- 6 I've said, that the seizure, removal, review, return
- 7 process was a search, essentially to review
- 8 confidential records to see if they're covered. So you
- 9 may do a search, it is in fact a search, it's not
- 10 something preliminary to a search, it's the search.
- 11 And so essentially everything here was searched, far
- 12 beyond what was established, either authorized by the
- warrant or for which there might have been probable
- 14 cause in the affidavit.
- The Court finds that the warrant lacked
- 16 particularity as to what was to be seized; that it
- 17 failed to identify or establish probable cause for a
- 18 specific criminal act. It was in fact a barebones
- 19 general search. It was an exploratory search that was
- 20 authorized by this warrant, and it was improper.
- 21 The Court finds that at best, what happened
- 22 here was the affidavit established probable cause to
- 23 believe that somewhere in Ms. Cerrillo's records, in
- 24 the records of some customer, or customers -- we don't
- 25 know who and we don't know how many -- there would be

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1 evidence of some crime by someone. There was not
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- 2 probable cause as to a specific individual, as to
- 3 specific files, as to a specific crime and, again, this
- 4 gets back to the fact that Ms. Cerrillo was not the
- 5 target. These other individuals were. As to them, and
- 6 as to invading their rights of privacy and to be secure
- 7 under the amendment from an unreasonable search and
- 8 seizure, probable cause had to be established, not just
- 9 generally that something had happened and there would
- 10 be some evidence of it here, but probable cause to --
- 11 as to an individual that his or her rights could
- 12 legally and properly be invaded because of the evidence
- going to establish probable cause that that person or
- 14 that person's records would substantiate the claim and
- 15 would be in violation of the law.
- I want to refer specifically to the
- 17 supplemental brief of defendants, page 3, page 11,
- 18 where they talk about specificity. I think the fact
- 19 that Ms. Cerrillo was not a target, these other people
- 20 were, really rebuts that argument, and that's the key
- 21 issue that the Court has had to deal with.
- This is a case where everybody has seemed to
- want to come up with analogies and examples from
- 24 apartment houses to dormitories in college to all sorts
- of things and some have been reasonable and some have

- 1 been a stretch in the Court's view.
- I have my own analogy, and I'm only going to
- 3 offer one, but it illustrates the reasoning that is
- 4 behind the Court's finding here. And this would be an
- 5 analogy having to do with my doctor and my doctor's
- 6 office and my medical records. I don't know why I came
- 7 up with this, it could have been anything, but maybe at
- 8 the time I was visiting my doctor, at the time we had
- 9 this hearing. But in any event, in my example, I have
- 10 a physician and he has my medical records. They are
- 11 confidential, not privileged, but generally expected to
- 12 be confidential and private.
- 13 Assume that some other individual has a drug
- 14 problem and as a part of that drug problem, possesses,
- 15 uses and deals with controlled substances and he visits
- 16 my doctor. He makes that fact known to my doctor. It
- is reflected in the records of this individual, and
- 18 furthermore, there are others like him and he knows
- 19 that and my doctor knows that, and all of this is
- 20 established in some discussion or interrogation with
- 21 law enforcement. We know at that point that my
- 22 doctor's records would reflect some evidence of drug
- 23 misconduct by some people. Would a search warrant be
- 24 properly issued to review every single record,
- 25 including mine, to see if there is evidence of my or

- 1 other people's violation of the drug laws? I think the
- answer is no, there's no probable cause as to me.
- 3 There's no probable cause as to the next person.
- 4 What if the search warrant issued and only
- 5 addressed the medical records of those who did have a
- 6 drug problem and the officer executing the warrant
- 7 reviewed all the records to ascertain which fell within
- 8 that category, which did not, looked at my records and
- 9 see whether there's a reference to a drug problem in my
- 10 medical records? The answer again is no. That is a
- 11 search in the Court's view.
- 12 And I think what is on point is the case of
- 13 Doe versus Broadrick involving the methadone clinic. I
- 14 think that is more or less what happened here. That is
- 15 not a proper search.
- So the Court finds for all those --
- 17 consistent with the constitution, the Court finds for
- 18 all those reasons that there is a reasonable
- 19 probability of success on the merits.
- There is, in the Court's view, no adequate
- 21 remedy at law. Rule 41, first of all, is equitable.
- 22 Secondly, suppression is not an issue for individuals
- 23 who don't face criminal prosecution. It might be for
- those who do, but many, or most of those people don't.
- 25 But what they seek is return of these items,

- 1 not suppression of evidence. Damages certainly are not
- 2 adequate. Rule 41 doesn't address the situation where
- 3 private information is copied and retained, possessed
- 4 and known by people who shouldn't possess and know it.
- 5 There may be future violations, absent an
- 6 order. So, again, there's no adequate remedy at law.
- 7 In terms of balancing the equities, there is little
- 8 public gain through this search. Arguably there is no
- 9 gain through information or evidence obtained through a
- 10 violation of the constitution, but overlooking that
- issue, even so, there is little of public benefit
- 12 compared to the private harm to Ms. Cerrillo, to her
- 13 business, to her clients, to her clients' privacy in
- 14 terms of fear, in terms of invasion of confidential
- 15 private material.
- Preserving the status quo. Obviously, the
- 17 status quo prior to the arising of this controversy was
- 18 that these materials were private and were not held by
- 19 the defendants.
- 20 And finally, the issues of public policy,
- 21 where much evidence was presented. The Court finds
- that this factor favors plaintiffs as well.
- 23 Specifically that the IRS and federal government's tax
- 24 policy of allowing the ITIN to be used, or requiring
- 25 that it be used in some circumstances, requiring all

- 1 people with income to file returns regardless of other
- 2 status. That is a public policy and a significant
- 3 public policy, as is the protection of legitimate
- 4 privacy rights. And beyond the IRS issue, the overall
- 5 issue of the confidentiality of tax records, and things
- 6 in the possession of tax preparers.
- 7 The public policy issues here, in the
- 8 Court's view, strongly favor the plaintiffs and not the
- 9 defendants.
- 10 Now, there's been a lot of briefing, a lot
- of argument, a lot of evidence. We could go on at
- 12 great length, but I think essentially, I have covered
- 13 the things that I think are important to be covered.
- 14 So I'm not going to go back and address every single
- 15 point, every argument, et cetera, beyond what I've said
- 16 already.
- 17 The Court finds that the preliminary
- 18 injunction should be granted. The plaintiffs have met
- 19 their burden of proof as to that issue for the reasons
- 20 stated, so it is granted, specifically prohibiting
- 21 further searches consistent with this Court's ruling on
- 22 this issue, prohibiting further disclosures of
- 23 materials obtained through the search on the 17th of
- October. The Court further, in this preliminary
- 25 injunction, will direct that any information,

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documents, materials, et cetera, remaining in the
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- 2 possession of defendants, whether original -- and
- 3 actually I believe there would be no original ones --
- 4 but also copies -- and I do know there may be copied
- 5 materials -- that that would be destroyed or returned
- 6 to plaintiffs, one or the other, within seven days of
- 7 today's date.
- 8 The intent of this order is that at the end
- 9 of seven days there is nothing in whatever form or
- 10 nature derived from this search that remains in the
- 11 possession of defendants.
- 12 The Court also directs that the materials in
- 13 the possession of the clerk pursuant to the interim
- order may be returned to the plaintiffs. Plaintiffs'
- 15 counsel should communicate with the clerk -- the
- 16 District Court Clerk, and arrange the details of that,
- 17 but these materials may be returned.
- 18 The interim order that was entered, to the
- 19 extent it's consistent with this ruling, it's continued
- in effect.
- 21 What I don't think is properly done, is I
- 22 don't think this Court can prohibit any grand jury
- 23 activity and certainly it appeared that the interim
- order very broadly prohibited grand jury activity that
- 25 might relate to the materials that have been seized. I

- think that the more appropriate and legally correct
- 2 order is that the grand jury may proceed as it deems
- 3 appropriate and any indictments handed up may be
- 4 addressed obviously through due process of law;
- 5 however, information, materials, et cetera, gleaned
- 6 through this search may not be used or presented to the
- 7 grand jury.
- 8 The same is the case with the arrest
- 9 warrants. If an arrest warrant now exists, it may be
- 10 executed, and the individuals involved obviously retain
- 11 their rights under the law and that issue may be
- 12 pursued as appropriate through the courts, but no
- warrant may be sought from this point, using
- information derived from this search.
- Related to this, tangentially at least,
- 16 would be that defendants should file their answer
- 17 within 20 days. Discovery can commence immediately.
- 18 The Court sees no reason why that should not happen if
- 19 indeed it has not happened, but it certainly is
- 20 authorized to commence.
- 21 Then the final issue would be the question
- of certification of the class under Rule 23,
- 23 specifically 23(b)(2). This issue has given me a lot
- of difficulty because I have a concern and a problem
- 25 that really I don't believe has been briefed or argued

- 1 by either side. And it is this: First of all, the
- 2 Court finds that the criteria of 23(a) have been
- 3 established here. Clearly it's impractical to join
- 4 5,000 people, there's commonalty, there's typicality,
- 5 there is certainly adequacy of representation. The
- 6 23(b)(2) criterion I think also exists. The possible
- 7 exception would be Ms. Cerrillo. But the way the class
- 8 is worded, the class is her customers, not Ms. Cerrillo
- 9 herself. And the defendants have acted in a uniform
- 10 fashion towards all those individuals, in the Court's
- 11 view, in conducting a search. I understand some may
- 12 have been prosecuted, some have not. Some had this
- 13 ITIN mismatch, some did not. But in every instance
- 14 there was a search the Court finds.
- What gives me a problem with this is that
- 16 unlike many cases where a class certification is
- 17 sought, there already is a representative of this class
- 18 here and this person is a plaintiff and this is Ms.
- 19 Cerrillo. Ms. Cerrillo brought this action for herself
- 20 because of her own documentation that was taken and her
- 21 own business that was searched, and she certainly had
- 22 standing to assert her own rights, but she also brought
- 23 this action as a fiduciary addressing the rights of all
- of her customers.
- 25 The issue she raised was the seizure and was

- 1 it proper or not, of the tax files of all of her
- 2 customers. The class proposed is her customers who
- 3 have tax files that are involved in this. She has a
- 4 fiduciary duty to her clients. She was the custodian
- of these records and she brought this action.
- 6 If she prevails in this action, the rights
- of each and every one of her clients, certainly as to
- 8 privacy, et cetera, would be vindicated. If she did
- 9 not prevail, there would be no reason to think that
- 10 someone else representing this class would prevail if
- 11 they had brought the action instead of her. She
- 12 stands, in a way, in the shoes of all these people,
- 13 representing all of them, because she was the custodian
- of the records.
- 15 For that reason, the Court is having great
- 16 difficulty perceiving the reason for class
- 17 certification. Why that would need to happen doesn't
- 18 seem obvious when the custodian of all of these records
- is a named plaintiff, participating in this litigation.
- The case law is clear that certifying
- 21 classes is in the discretion of the Court. I've made
- the findings regarding the specific factors of 23(a),
- and (b)(2), but beyond that, I think the major
- 24 impediment here to my being willing to certify the
- 25 class is I just view it as unnecessary, as long as Ms.

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1 Cerrillo is a plaintiff, every customer has -- of hers
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- 2 has a person advocating for their privacy interests.
- 3 That is, in essence, a class, and she is the
- 4 representative. I hope I've made that clear. I feel
- 5 like I'm sort of repeating myself, but that's the
- 6 concern. And so based on that, the motion for class
- 7 certificate is denied.
- 8 Now, I'm going to stop at this point and ask
- 9 counsel for the plaintiff -- to me, and I think to
- 10 everybody, the key issue here is the issue of the
- 11 preliminary injunction. As to that, I'm going to ask
- 12 plaintiffs' counsel to prepare the order to be
- 13 submitted.
- 14 And, again, I've tried to avoid going
- 15 through every single fact that has been argued, et
- 16 cetera. I don't know the findings are needed on
- 17 everything. Findings are needed where they are
- 18 sufficient, but -- so let me just ask if there's
- 19 anything that I've left out, anything that you think I
- 20 need to clarify, and I don't know who specifically is
- 21 going to do the order but whoever it is, let me know
- and tell me if there's something I should go into more
- 23 fully.
- MR. NEUREITER: Your Honor, if I can take a
- 25 minute to consult with my co-counsel.

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1 THE COURT: That would be fine.
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- 2 MR. NEUREITER: Your Honor, Reid Neureiter
- 3 on behalf of Ms. Cerrillo and the plaintiffs.
- The one issue we did have a question about,
- 5 and it relates to the class certification which I
- 6 understand you denied. The reason why the motion for
- 7 class certification was brought was recognizing that
- 8 Ms. Cerrillo had a strong interest herself in
- 9 protecting her own privacy interests. There was some
- 10 concern that the defendants might raise the issue that
- 11 she didn't have the Fourth Amendment standing to assert
- 12 the privacy interest of the individuals.
- 13 And I guess the one issue of clarification
- is, in your findings, relating to her fiduciary
- 15 obligation to her client. If you have found that she
- has, and if you are finding explicitly she does in fact
- 17 have the standing to assert the privacy interest for
- 18 individuals, that's the one area that raises a little
- 19 concern for us on that question.
- 20 THE COURT: Well, I am so finding to this
- 21 extent. I don't know that I could properly find that
- 22 as a fiduciary she is obligated to bring this action.
- 23 In fact, she might be. I'm just not sure of that, but
- 24 she certainly has standing and has the right to bring
- 25 it, and it's a prudent responsible act for her to bring

- 1 it, if she believes, No. 1, these people are her
- 2 customers, and No. 2, this material, et cetera, is
- 3 confidential, as she clearly believes. So yes, she
- does have that standing, and that's the very reason I'm
- finding that it's kind of redundant or superfluous to
- 6 certify a class.
- 7 MR. NEUREITER: Thank you, Your Honor.
- 8 THE COURT: Was there anything else?
- 9 MR. NEUREITER: No, Your Honor. And in
- 10 terms of the order, with the preliminary order, we
- 11 didn't recite the facts. We stated for the reasons
- 12 stated on the record.
- 13 THE COURT: I think that's fine. You can
- 14 kill a lot of trees reciting all these things. It's on
- 15 the record. It's there for anybody to review,
- 16 appellate court, whoever. I think that's fine.
- 17 MR. NEUREITER: There was one issue that
- 18 caused some dispute with the defendants in the first
- order, and that we used the word in the first order,
- "the fruits," "fruits of the search" could not be used.
- 21 And I think in that context it was for investigation.
- 22 And here Your Honor has given a directive there should
- 23 not be -- any of the materials that were seized
- 24 shouldn't have been used in grand jury investigation or
- 25 warrants issued based on that. I assume that the

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1 fruits and anything generated down the chain that
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- 2 originally started with Ms. Cerrillo, that too is
- 3 covered by your order, that all the fruits of the
- 4 search should not be used in any further contact.
- 5 THE COURT: What I would want would be all
- 6 sides to -- if this should become an issue in some
- 7 case, say a criminal prosecution, I would want all
- 8 sides to have a chance to litigate that issue. I mean,
- 9 how attenuated is it when you say it's derived from?
- 10 Are there other issues like inevitable discovery and so
- 11 forth?
- 12 I don't know that I want to expand or vary
- 13 what I've said already. I want all the materials, and
- I don't care what form they're in, I don't, you know,
- 15 that's not an issue, but I don't want to speculate what
- 16 else might exist because of the search. For example,
- if there was a questioning of some individual and a
- 18 statement made, I'm not automatically ruling that that
- is suppressed or has to be destroyed. I think that's
- 20 for another day if it does exist in another case and it
- 21 has to be litigated. I'll stick with what I said,
- 22 which is materials.
- Let me ask the defendants the same question.
- 24 Questions? Issues left out? Things to be clarified?
- MS. HOGAN: Yes, Your Honor, if I may. Lisa

- 1 Hogan appearing on behalf of Kenneth Buck, Weld County
- 2 District Attorney.
- I have a couple of questions relating to
- 4 timing.
- 5 First of all, given the fact this is a
- 6 preliminary injunction, the fact that the Court is
- 7 ordering the return of everything as opposed to what
- 8 the interim ruling had been, it was simply out of my
- 9 client's hands and in the Court's hands. I guess the
- 10 preliminary nature of the injunction sort of causes me
- 11 concern, that if --
- 12 THE COURT: Okay. I certainly understand
- 13 the concern. I see where you're coming from. I'd be
- 14 very foolish if I didn't. But I think what should
- 15 happen here is this material should be returned or
- destroyed, and so, I mean, there was an interim order
- 17 it was held by the clerk. We're past that stage and so
- 18 I'm not going to change the order.
- 19 MS. HOGAN: Could we get some clarification
- on when the seven days begin to run? From today?
- 21 THE COURT: Unless you can give me a good
- reason to change this, it would be from right now.
- MS. HOGAN: Okay. From today.
- 24 THE COURT: I'm not trying to be
- 25 unreasonable. Obviously people leave the court all the

- time and say, What's he saying? Of course he's
- 2 unreasonable. I'm not trying to arbitrarily pick a
- 3 number of days and cause somebody a problem. If ten
- 4 would be more appropriate for some mechanical reason I
- 5 haven't thought of, obviously tell me. But the point
- 6 is I want this done quickly.
- 7 MS. HOGAN: Okay. So we'll notify the Court
- 8 if there's going to be an issue.
- 9 THE COURT: I'm available on very short
- 10 notice if we need a telephone conference or whatever, I
- 11 can certainly do that.
- 12 MS. HOGAN: For the record, I would like to
- 13 move for a stay for the enforcement of the order for
- 14 appellate purposes.
- 15 THE COURT: Okay.
- MS. HOGAN: And with regard to pending
- 17 criminal cases, Your Honor, is your order designed to
- 18 affect those as well where they're -- the cases are
- 19 already in process?
- 20 THE COURT: I don't think that's appropriate
- 21 for me to do that. Now, I assume there will be
- 22 litigation in those cases as to what may or may not be
- used, et cetera, but, no, I'm not purporting to affect
- 24 the criminal processes of the whole judicial district
- and what could be many, many cases.

1	MS. HOGAN: Okay.
2	THE COURT: The defendants' motion for stay
3	is denied.
4	And is there anything else from any counsel?
5	MS. HOGAN: Wait, wait, Your Honor. I
6	apologize. I'm sorry.
7	MR. BROUGHAM: I think for the record, I've
8	just conferred with my client in terms of the
9	compliance with your seven-day order. From the
10	sheriff's point of view, that's been complied with and
11	it should not be an issue.
12	THE COURT: Okay. Fine. I wasn't trying to
13	cut anybody off. Is there anything else? Other
14	matters we should take up? We'll be in recess.
15	(The court was in recess.)
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1	REPORTER'S TRANSCRIPT
2	The above and foregoing is a true and
3	accurate transcription of my Stenographic notes taken
4	in my capacity as Official Reporter, Weld County
5	District Court on the date above set forth.
6	Dated at Greeley, Colorado, this 14th day of
7	April, 2009.
8	
9	Julie A. Rocha
10	Certified Shorthand Reporter Registered Professional Reporter
11	Registered Floressional Reporter
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